

Notice is hereby given that an ordinary meeting of the Horowhenua District Council Strategy Committee will be held on:

**Date:** Wednesday 27 September 2017  
**Time:** 4.00 pm  
**Meeting Room:** Council Chambers  
**Venue:** 126-148 Oxford St  
Levin

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## Strategy Committee

### OPEN AGENDA

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#### MEMBERSHIP

<b>Mayor</b>	Mayor Michael Feyen	
<b>Deputy Chairperson</b>	Cr Victoria Kaye-Simmons	
<b>Councillors</b>	Cr Wayne Bishop	
	Cr Ross Brannigan	
	Cr Ross Campbell	
	Cr Neville Gimblett	
	Cr Barry Judd	
	Cr Jo Mason	
	Cr Christine Mitchell	
	Cr Piri-Hira Tukapua	
	Cr Bernie Wanden	
<b>Reporting Officer</b>	Mr David Roache	(Chief Executive)
<b>Meeting Secretary</b>	Mrs Karen Corkill	

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**Full Agendas are available on Council's website**  
**[www.horowhenua.govt.nz](http://www.horowhenua.govt.nz)**

**Full Agendas are also available to be collected from:**  
**Horowhenua District Council Service Centre, 126 Oxford Street, Levin**  
**Foxton Service Centre/Library, Clyde Street, Foxton,**  
**Shannon Service Centre/Library, Plimmer Terrace, Shannon**  
**and Te Takeretanga o Kura-hau-pō, Bath Street, Levin**



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**1 Apologies**

**2 Public Participation**

Notification to speak is required by 12 noon on the day of the meeting. Further information is available on [www.horowhenua.govt.nz](http://www.horowhenua.govt.nz) or by phoning 06 366 0999.

For more information on Public Participation, please see over the page.

**3 Late Items**

To consider, and if thought fit, to pass a resolution to permit the Council to consider any further items which do not appear on the Agenda of this meeting and/or the meeting to be held with the public excluded.

Such resolution is required to be made pursuant to Section 46A(7) of the Local Government Official Information and Meetings Act 1987, and the Chairperson must advise:

- (i) The reason why the item was not on the Agenda, and
- (ii) The reason why the discussion of this item cannot be delayed until a subsequent meeting.

**4 Declarations of Interest**

Members are reminded of their obligation to declare any conflicts of interest they might have in respect of the items on this Agenda.

**5 Confirmation of Minutes**

**5.1 Meeting minutes Strategy Committee, 16 August 2017**

**6 Announcements**

Public Participation (further information):

The ability to speak at Council and Community Board meetings provides the opportunity for members of the public to express their opinions/views to Elected Members as they relate to the agenda item to be considered by the meeting.

Speakers may (within the time allotted and through the Chairperson) ask Elected Members questions as they relate to the agenda item to be considered by the meeting, however that right does not naturally extend to question Council Officers. Council Officers are available to offer advice too and answer questions from Elected Members when the meeting is formally considering the agenda item i.e. on completion of Public Participation.

Meeting protocols

1. All speakers shall address the Chair and Elected Members, not other members of the public.
2. A meeting is not a forum for complaints about Council staff or Council contractors. Those issues should be addressed direct to the CEO and not at a Council, Community Board or Committee meeting.
3. Elected members may address the speaker with questions or for clarification on an item, but when the topic is discussed Members shall address the Chair.
4. All persons present must show respect and courtesy to those who are speaking and not interrupt nor speak out of turn.
5. Any person asked more than once to be quiet will be asked to leave the meeting.

# Growth Response Projects Update

File No.: 17/447

## 1. Purpose

To provide a status update on the Growth Response work programme with a focus on providing up to date information on current key projects and planning.

## 2. Recommendation

- 2.1 That Report 17/447 Growth Response Projects Update is received.
- 2.2 That this matter or decision be recognised as not significant in terms of s76 of the Local Government Act 2002.

## 3. Background/Current Status

### Otaki to North Levin (O2NL)

Progress has continued on this project with a key focus on the New Zealand Transport Agency (NZTA) Multi Criteria Analysis (MCA) process to assess options prior to another round of public engagement later this year. This has included:

- Attended NZTA 'understanding the problem' workshop looking at the integration of O2NL with the NZTA Long Term Strategic View. This helped inform the alignments presented for the MCA workshops as recommendation was for an O2NL expressway termination point 'just' north of Levin (in a position that will not preclude future options to the north for SH1 and SH57).
- Attended a meeting of regional mayors and CEO's setup as a subgroup of the Horizons Regional Transport Committee for the Governance of the Accessing Central NZ project. Considerable discussion was held around the prospect of future upgrades of SH57/SH1 and connection of the O2NL project with other key projects.
- A number of HDC officers and elected members have been involved in the MCA process with the Project Reference Group to identify a short list of O2NL corridor options for the next stage of community engagement (Late October-Early December 2017). The first workshop was on Tuesday 22<sup>nd</sup> August with around 50 other attendees including NZTA experts/project team, HDC officers (3)/elected members (3), Iwi and various community group representatives and members. Details of the potential alignments for consideration were provided, along with a bus trip and lengthy discussion around the criteria for rating of the different options. It was quite clear there were a lot of differing views on the project and process across the group, however NZTA did an excellent job in facilitating a better understanding of the project issues/options, MCA process and some alignment or recognition of differing views shared by others across the community. There was some really positive feedback about the transparency and level of understanding provided around the process from some members of the community in attendance. The criteria was reasonably encompassing of all issues raised by HDC's submission to the first round of engagement however lacking in a couple of areas including the effect on Levin/Manakau future development areas/urban form and one of the identified key project deliverables providing access to Levin (This was additionally complicated due to the position of interchanges not being considered as part of the initial MCA process).
- Elected members were then provided a briefing on Wednesday 23<sup>rd</sup> August to discuss the options being considered for the MCA process and any key issues that needed to be considered prior to the second MCA workshop on Tuesday 29<sup>th</sup>

August. This provided an opportunity for general discussion and questions around the project and set a good base for more detailed discussion and forming of a view on certain issues prior to the next submission once the shortlisted alignments are confirmed.

- The second MCA workshop took place on Tuesday 29<sup>th</sup> August and worked through the previously identified options (including some additional options) and rated against a set of 12 criteria. These initial options have since been released publicly on social and print media; unfortunately without understanding the context they will likely cause unnecessary angst and confusion around the process. NZTA are yet to confirm which alignments will be taken forward to the next round of public engagement, the 'short-list' of options from the MCA will be subject to some additional traffic modelling to check fit with the NZTA project objectives.
- Met with NZTA on 7<sup>th</sup> September to discuss outcomes from MCA workshops. The opportunity was also taken to clarify a number of points from the HDC submission to NZTA's first round of engagement, a follow up in writing was provided to further clarify. It is important to ensure there is agreement with HDC key principles and these are fully incorporated into the next stage of option selection process.
- NZTA provided feedback on current Iwi engagement progressing well with establishment of MoU's well advanced.
- Met with NZTA on 14<sup>th</sup> September to discuss interchange principles and required options to consider once short-list of corridors is confirmed. The position and functioning of interchanges is potentially as critical as the location of the expressway itself and HDC would like to see this in some form incorporated into the public engagement scheduled to commence late October. Process and timing for agreement of interchanges locations (Will need to include a framework for consideration of benefits and effects for all stakeholders).

#### Levin Town Centre Redevelopment

- A brief pause has been taken with the next phases of public engagement to understand the effects of the 1 July Earthquake Prone Building (EPB) Legislation and allow for pre-engagement of Muaupoko Tribal Authority (MTA), Building and business owners. The following actions are being carried out in response to this:
  - Arranged an initial meeting with MTA to understand options and opportunities for engagement around a number of issues. Will continue engagement around opportunities for input into the Levin Town Centre Project.
  - Planning for initial engagement with building owners to form a communications register.
  - Setup email and contacts list with LTC business owners.
  - Appointment of a Projects Coordinator to manage the EPB process district wide.

#### Horowhenua Growth Strategy

The review of the Horowhenua Development Plan 2008 continues. The working draft Growth Strategy has been extended out to 2040 to align with the strategic work Council is developing Horowhenua 2040 and the Long Term Plan 2018-2038. The Strategy has been prepared based on the updated socio-economic growth projections adopted by Council 30 August 2017.

The review undertaken is based on assumptions of the forecasted population and the distribution of it, has identified that to accommodate the potential forecasted growth additional land will need to be released through rezoning land in the District Plan for future residential and greenbelt residential development.

Engagement with stakeholders is planned to commence late September and will carry on into October.



## 4. Issues for Consideration/Planning

### Otaki to North Levin (O2NL)

Key steps and timing:

#### Short Term (September-December 2017)

- NZTA will brief Council Staff and Elected Members on the outcomes from MCA Workshops after the Strategy Committee Meeting on 27<sup>th</sup> September
- NZTA intending to setup in the 'old Dick Smith' building in Oxford St. This will provide a dedicated location for supporting the next round of engagement and a venue for drop in sessions and project meetings.
- External consultant Isthmus to undertake a piece of work on potential O2NL alignments East of Levin to better understand fit with future growth development and form. Will provide a recommendation to be brought back to HDC to better understand the impacts and benefits of any proposed options in this area.
- NZTA notification of potentially effected landowners 16<sup>th</sup> October 2017 onwards.
- Next NZTA/HDC O2NL Project Governance Group meeting arranged for 17<sup>th</sup> October (Invitees include representatives from Horizons Regional Council, Palmerston North City Council and Kapiti Coast District Council).
- Review of NZTA transport modelling likely to be completed late October. Will be important to verify the accuracy of the assumptions and outputs. This will underpin development of future HDC Transport Strategies and assessment of economic effects on the Levin Town Centre.
- Public engagement on short listed options late October – early December.
- Timing for and process to draft (including level of engagement) on HDC Submission to next round of NZTA consultation to be completed by end of November and likely require adoption at December Strategy Committee Meeting.

### Levin Town Centre

Further work to understand the effects of 1 July Earthquake Prone Building Legislation progressing in addition to pre-engagement on the Levin Town Centre Strategy with Building Owners, Business owners and Muaupoko Iwi.

### Horowhenua Growth Strategy

A challenge for this work is maintaining momentum while the Otaki to North Levin project advances. While there is uncertainty over the preferred corridor and interchange options it maintains a level of uncertainty for the settlements in the project area with regards to the potential future growth areas. Once the Growth Strategy has been adopted consideration will need to be given to the risk of proceeding with a District Plan Change prior to the preferred corridor and interchange options being confirmed given there is the potential that future growth areas could be impacted by the highway corridor.

Focus for progression of Strategy covers the following:

- Engagement with key stakeholder and landowners potentially affected by the Growth Strategy.
- Commission and/or undertake technical assessments for proposed growth areas.
- Preparation of Structure Plans for future growth areas.
- Analyse feedback from engagement.
- Prepare Growth Strategy for adoption by Council and to guide the development of a plan change to the District Plan.
- Understanding any effects of potential NZTA corridor and interchange options.

## Attachments



There are no attachments for this report.

### Confirmation of statutory compliance

In accordance with section 76 of the Local Government Act 2002, this report is approved as:

- a. containing sufficient information about the options and their benefits and costs, bearing in mind the significance of the decisions; and,
- b. is based on adequate knowledge about, and adequate consideration of, the views and preferences of affected and interested parties bearing in mind the significance of the decision.

## Signatories

Author(s)	Daniel Haigh <b>Growth Response Project Manager</b>	
Approved by	David Clapperton <b>Chief Executive</b>	

# Community Forums

File No.: 17/490

## 1. Purpose

To bring to the Strategy Committee the notes from the first meeting of the Economic and Environment Community forums held on Wednesday 2 August and to consider a process forward for the forums.

## 2. Recommendation

- 2.1 That Report 17/490 Community Forums be received.
- 2.2 That this matter or decision be recognised as not significant in terms of s76 of the Local Government Act 2002.
- 2.3 That the following topics/issues be referred to the Community Forums for discussion/feedback:
  - Hemp production – a potential industry in the Horowhenua?
  - RoNS and Growth.

## 3. Background/Previous Council Decisions

- 3.1 As Council will be aware, the Economic and Environment Community Forums were established following the 2016 Triennial Elections. The first meeting (combined) of the Community Forums was held on Wednesday 2 August 2017. The first Community Forum meeting was led by independent facilitator, Jenny Rowan, and the notes are **attached**.
- 3.2 At a Council briefing on 12 September 2017, feedback was provided to officers as to potential topics that could be referred to the Community Forums for further discussion/input.
- 3.3 The following topics/issues were suggested by Elected Members for referral to the Community Forums:
  - Hemp production – a potential industry in the Horowhenua?
  - RoNS and Growth.
- 3.4 It is fair to say that the above topics appear to align well with interests expressed by the participants at the first Community Forum meeting held in August.

## 4. Issues for Consideration

- 4.1 It is timely to consider the future work programme of the Community Forums and timing of next meetings, particularly to enable any feedback from the forums to inform the development of the 2018-2038 LTP in the same manner as the 'pre-engagement' process.
- 4.2 If the Committee is supportive of the above topics/issues being referred to the Community Forums for feedback, officers will work with Jenny Rowan to establish an appropriate way forward for traversing these issues with a view to obtaining ideas/options for inclusion in the draft 2018-2038 LTP.
- 4.3 It is envisaged that the Community Forums will meet throughout October and November to discuss these topics/issues. Elected Members will be notified of the Community Forum meeting details once finalised.

## Attachments

No.	Title	Page
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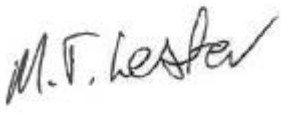
A	Economic & Environmental Community Forum – Combined Meeting Notes - 02 August 2017	13
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**Confirmation of statutory compliance**

In accordance with section 76 of the Local Government Act 2002, this report is approved as:

- a. containing sufficient information about the options and their benefits and costs, bearing in mind the significance of the decisions; and,
- b. is based on adequate knowledge about, and adequate consideration of, the views and preferences of affected and interested parties bearing in mind the significance of the decision.

**Signatories**

Author(s)	Mark Lester <b>Acting Group Manager - Corporate Services</b>	
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Approved by	David Clapperton <b>Chief Executive</b>	
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## MEETING NOTES

### Economic & Environmental Community Forum – Combined Induction Meeting

**When:** 12:30pm Wednesday 02 August 2017  
**Where:** Horowhenua District Council Chambers

#### In attendance

**Forum Members:** Alastair Cole, Christina Paton, Cr Colleen Sheldon, Debbie Baker, Deborah Burns, Elizabeth Valentine, Fred de Jager, Geoff Kane, George Rutherford, Graham Bull, Graham Galley, Malcolm Hadlum, Mike Smith, Olaf Eady, Peter Thompson.

**Apologies:** Rose Cotter, Pauline Masters

**Elected Members:** Mayor Feyen, Councillors: Cr Gimblett, Deputy Mayor Bishop, Cr Mitchell, Cr Campbell, Cr Brannigan, Cr Kaye-Simmons

**Independent Facilitator:** Jenny Rowan

**HDC Officers:** David McCorkindale, Nichole Mangione, Tiffany Williams, Mark Lester, Sharon Bowling (scribe), Aroha Parker.

	Item
1	<p><b>Mayor's Introduction</b></p> <p>Mayor Feyen welcomed and thanked all attendees and looks forward to positive consultation/comments/advice from forum members</p> <p>An overview was provided on:</p> <ul style="list-style-type: none"><li>- Committee Structure</li><li>- Expectation of forums</li></ul> <p>Brief explanation of committee structure as adopted by council in February 2017 and how the two forums fit; newly formed Strategy Committee will interlace with 'Stunning Environment' and 'Thriving Economy' committees.</p> <p>The Mayor stressed the concept of community engagement; considering a range of views, feedback and advice.</p> <p>Introduction of Jenny Rowan – facilitator to the community forums.</p>
2	<p><b>Facilitator Introductions</b> (power point presentation)</p> <p>Gave a brief history of her genealogy and her local government background.</p> <p>Powerpoint presentation covered the purpose of the forums; provided clarity around the Terms of Reference; topics /scope; strategic work programme; workshops;</p>

	<p>communications.</p> <p>Conversations need to have a meaning and end up in the right place – to determine and prioritise the issues. Members here to represent their community, so no personal elements to enable interaction and progress to the next forum.</p> <p>Timeframes and context will be put around the ideas offered.</p> <p>The councillors present were asked to make their presence known to the forum committee members; Council Liaison’s for each committee named, and the HDC support staff noted.</p> <p>Clarified that ideas do not have to be part of the current District Plan; they can cover ‘left field’ ideas.</p>
3	<p><b>Long Term Plan Process and Strategic Issues</b> (power point presentation)</p> <p>David McCorkindale introduced himself and Nichole Mangione to the group.</p> <p>Brief presentation about the LT Programme, covering</p> <ul style="list-style-type: none"> <li>- Legislative purpose of LTP</li> <li>- What goes into the LTP; 4 key areas (council’s activities, community outcomes, council’s financial statements, and council’s policies) and how these are identified/defined; all underpinned by assumptions</li> <li>- LTP and Annual Plan relationship (financial years/strategic output); Council preparing for a 20-year LTP</li> <li>- Implications of looking out to 2038</li> <li>- Programme of work</li> </ul> <p>LT Programme comprises 7 tranches: planning, assessment, development, compilation, consultation, adoption, closure.</p> <p>Highlighted the timeframe re: assessment and development, critical phases.</p> <p><i>Question</i> <i>How is the LTP reviewed/amended once implemented?</i> All councils review their LTPs every 3 years; and in between times council can review and amendments can be made depending on the nature of the change.</p> <p><i>Request for printouts of the LTP power point</i></p>
4	<p><b>Mayor &amp; HDC strategic issues / challenges</b></p> <ul style="list-style-type: none"> <li>- Tourism</li> <li>- RoNS (Road of National Significance)</li> <li>- Quality Infrastructure</li> <li>- Climate Change</li> <li>- Water Quality</li> <li>- Horowhenua Hemp</li> <li>- Accessibility and utilisation of senior citizens e.g. within the volunteer sector</li> <li>- Iwi and HDC relationship</li> <li>- Youth: education and employment</li> <li>- Health: securing General Practitioners in district</li> </ul>

	<ul style="list-style-type: none"> <li>- Levin Landfill</li> <li>- Commuter Trail</li> </ul>
5	<p><b>Items for Strategy Committee to consider</b> (whiteboard brainstorming session)</p> <p>Round table introductions made.</p> <p>Request made for the contact details of the entire group, including tangata whenua representatives. Citing an objection, members were asked to advise Sharon/Mark Lester if they did not want their details shared.</p> <p>Aim of brainstorming is to arrive at top priorities.</p> <p><b>Treaty of Waitangi</b></p> <ul style="list-style-type: none"> <li>- Increasing capacity involvement re planning and development stages</li> <li>- Session on 'bridge-building'</li> </ul> <p><b>Tourism</b></p> <ul style="list-style-type: none"> <li>- Huge backpacker community travelling NZ who have disposable income; have a fantastic coastline, wildlife and tramping opportunities; eco-huts at beach; no signage within the district to indicate a tourism 'hot spot'</li> <li>- Motorhome and caravan travellers</li> <li>- Freedom camping</li> <li>- Eco tourism; natural environment; tourism initiatives need to come off the back of environmental issues being cleaned up (Horowhenua Lake, landfill leaching, etc.)</li> <li>- Visitor accommodation is ageing and not necessarily attractive and not enough. Have the conference facility but not the support services to complement</li> <li>- Tararua Traverse</li> <li>- Rural towns: accentuate the particular aspects of each</li> </ul> <p><b>Community resilience and safety</b></p> <ul style="list-style-type: none"> <li>- Engage both the elderly and youth</li> </ul> <p><b>Housing</b></p> <ul style="list-style-type: none"> <li>- Cost of housing for lower socio economic people</li> <li>- Where does urban sprawl come in re: land coming to residential</li> <li>- Should we start by going to schools if we can co-opt their students onto the committee</li> </ul> <p><b>Digital future</b></p> <ul style="list-style-type: none"> <li>- Potential economic impact. Keeping and retaining small business reliant on broadband; youth digital reliant; transformation and working with older people so not to feel disenfranchised</li> </ul> <p><b>Horowhenua Hemp</b></p> <p><b>RoNS (Road of National Significance)</b></p> <ul style="list-style-type: none"> <li>- Transformation of town centre; not enough business people representation in the economic forum. Need to reconsider the engagement to have a stronger group representation which has to be an ongoing participation</li> </ul> <p><b>Urban sprawl/ urban planning</b></p>

- Educational opportunities to keep young people in district; trade/apprenticeship opportunities (e.g. technological / digital connectedness) to get industry moving
- What are we doing for the people already resident; town planning to draw community in
- Water tanks, water metering; grey water; looking at how town is using its resources

**Grow Business**

- Retain skills already in community e.g. specialist industries are going to be imminently lost; is the workforce there

**Water quality / availability**

- Storage e.g. dam

**Youth**

- education and employment

**Co-opting younger members**

- **Paul Olsen** (young rural workforce)
- **Kristy MacGregor** (tourism type entrepreneurial person)
- **Fiona Lewis** (former CE of Tourism)
- **Youth Voice** (HDC); suggestion that YV facilitate their own forum and feed into the economic and environmental fora

**Health**

- securing General Practitioners in district

**Wastewater**

- Cost effective and environmentally sound solutions
- E-waste

**Conservation**

**Concert venue**

**A working Māori village at Horowhenua Lake**

**Steam Punk Museum**

**Cycleways linked around the region**

**Connect community to environment further**

- community to undertake environmental works rather than keeping in-house – holistic / complementary relationship
- employment and volunteering opportunities

**Economic growth**

- Is it going to be wants or needs; and what are the costs of looking after the environment/ecology at the same time?
- Haven't identified liquefaction
- RAMSAR have to engage better



<p><b>Financial / employment</b></p> <ul style="list-style-type: none"><li>- money coming into the community, where is it coming from re: economic enhancement</li></ul> <p><b>Biofeed</b></p> <p><b>'Rights of nature'</b></p> <p><i>Comment</i> <i>How can connection/cross pollination be made when we have a community economic and an environmental forum; at this stage the fora are evolving, and will address in future.</i></p> <p>Top forum priorities</p> <ul style="list-style-type: none"><li>- <b>Tourism</b></li><li>- <b>Employment</b></li><li>- <b>RoNS</b></li><li>- <b>Medical / health</b></li><li>- <b>Sustainability + environment</b></li><li>- <b>Infrastructure</b></li></ul>
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*Meeting concluded 3:00pm.*